



DEPARTMENT OF FINANCE
Republic of the Philippines



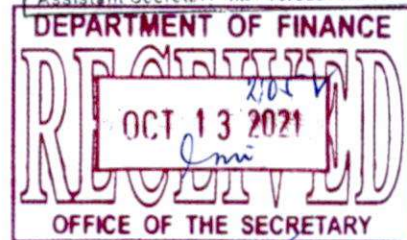
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REPUBLIC OF THE PHILIPPINES

NATIONAL ECONOMIC AND DEVELOPMENT AUTHORITY

OCT 12 2021

HON. CARLOS G. DOMINGUEZ
Secretary
Department of Finance
BSP Complex, Roxas Boulevard
Malate, Manila



SUBJECT: Joint MFP on the proposed executive order and memorandum circular for PhilSys

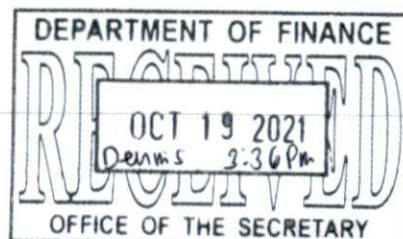
Dear **Secretary Dominguez**:

This is to transmit for your signature the joint memorandum for the president (MFP) of the Economic Development Cluster (EDC) and the PhilSys Policy and Coordination Council (PSPCC) on the following proposed issuances for the Philippine Identification System (PhilSys):

1. Executive order (EO) mandating all concerned government agencies and private entities to accept the Philippine Identification (PhilID) and PhilSys Number (PSN) or its derivative, as authenticated, as sufficient proof of identity and age; and
2. Memorandum circular (MC) directing all national government agencies, instrumentalities, departments, bureaus, offices, as well as local government units, government-owned or controlled corporations, government financial institutions, and state universities and colleges to prepare for the implementation of the PhilSys and its integration into government processes, databases, systems, and services.


Joint MFP on the proposed executive order and memorandum circular for PhilSys

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The National Economic and Development Authority (NEDA) prepared the joint MFP in compliance with the following agreements in the EDC meeting on 19 May 2021:

1. The EDC shall endorse the proposed EO to the Office of the President; and
2. The Office of the Executive Secretary shall release an MC directing all agencies to undertake preparatory steps for the implementation of the PhilSys.

The proposed issuances support the objectives of Republic Act 11055 or the PhilSys Act to curtail bureaucratic red tape and promote ease of doing business. Further, government agencies urgently need to prepare for PhilSys integration to ensure that Filipinos realize the benefits and use cases of the national ID. The issuance of the EO and MC would also help eliminate the need to present other forms of identification when transacting with the government and the private sector.

As of 8 October 2021, 43,210,245 individuals have completed step 1 registration or the collection of demographic data, 34,990,591 individuals have completed step 2 registration or the capture of biometric data, and 2,392,728 PhilID cards have been delivered to successful registrants as part of step 3 registration.

Your office may reach **Undersecretary Dennis S. Mapa** of the Philippine Statistics Authority (PSA) for further coordination through email address d.mapa@psa.gov.ph and telephone number (02) 8376-1938.

Thank you.

Very truly yours,


KARL KENDRICK T. CHUA



Socioeconomic Planning Secretary

CC: **UNDERSECRETARY DENNIS S. MAPA**, Philippine Statistics Authority
Attachment: Joint MFP on the request for the issuance of an EO and MC for PhilSys



MEMORANDUM FOR THE PRESIDENT

STRICTLY CONFIDENTIAL

FOR: PRESIDENT RODRIGO ROA DUTERTE

THRU: SALVADOR C. MEDIALDEA
Executive Secretary

FROM: CARLOS G. DOMINGUEZ
Secretary of Finance
Chair, Economic Development Cluster

KARL KENDRICK T. CHUA
Socioeconomic Planning Secretary
Chair, PhilSys Policy and Coordination Council

SUBJECT: Request for the issuance of an executive order and memorandum circular for the Philippine Identification System (PhilSys)

DATE: OCT 19 2021

Action requested

The Economic Development Cluster (EDC) and the PhilSys Policy and Coordination Council (PSPCC) respectfully request the Office of the President's approval and issuance of the following:

1. Executive order mandating all concerned government agencies and private entities to accept the Philippine Identification (PhilID) and PhilSys Number (PSN) or its derivative, as authenticated, as sufficient proof of identity and age; and
2. Memorandum circular directing all national government agencies, instrumentalities, departments, bureaus, offices, as well as local government units, government-owned or controlled corporations, government financial institutions, and state universities and colleges to

 Request for the issuance of an executive order and memorandum circular for the PhilSys

prepare for the implementation of the PhilSys and its integration into government processes, databases, systems, and services.

Background

Republic Act 11055 or the PhilSys Act aims to establish a single national identification system for all citizens and resident aliens to promote seamless service delivery, ease of doing business, enhanced administrative governance, reduced corruption, and strengthened financial inclusion.

As of 8 October 2021, 43,210,245 individuals have completed step 1 registration or the collection of demographic data, 34,990,591 individuals have completed step 2 registration or the capture of biometric data, and 2,392,728 PhilID cards have been delivered to successful registrants as part of step 3 registration.

We recommend that the Office of the President issue the proposed executive order and memorandum circular in support of the objectives of the PhilSys Act to curtail bureaucratic red tape and promote ease of doing business. Further, government agencies urgently need to prepare to integrate PhilSys in its identification systems and databases to ensure that Filipinos realize the benefits and use cases of the national ID. The issuance of the proposed directives would also help eliminate the need to present other forms of identification when transacting with the government and the private sector.

For the President's consideration and approval.


CARLOS G. DOMINGUEZ



Secretary of Finance


KARL KENDRICK T. CHUA



Socioeconomic Planning Secretary

Chair, Economic Development Cluster

Chair, PhilSys Policy and Coordination Council

Attachments:

1. Draft executive order
2. Draft memorandum circular
3. PSPCC Resolution No. 22, series of 2021

MALACANANG, MANILA

BY THE PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES

EXECUTIVE ORDER NO. ____

MANDATING THE ACCEPTANCE OF THE PHILIPPINE IDENTIFICATION (PHILID), OR PHILIPPINE IDENTIFICATION SYSTEM (PHILSYS) NUMBER (PSN) AND ITS DERIVATIVES, AS AUTHENTICATED, AS SUFFICIENT PROOF OF IDENTIFICATION AND AGE IN ALL GOVERNMENT AND PRIVATE TRANSACTIONS, AND DIRECTING ALL GOVERNMENT ENTITIES TO INTEGRATE PHILSYS INTO THEIR RESPECTIVE SYSTEM AND DATABASE

WHEREAS, it is the declared policy of the State under Section 2 of Republic Act (RA) No. 11055, otherwise known as the "Philippine Identification System Act" to establish a single national identification system referred to as the "Philippine Identification System" or the "PhilSys" for all citizens and resident aliens of the Republic of the Philippines to promote seamless delivery of service, to improve the efficiency, transparency, and targeted delivery of public and social services, to enhance administrative governance, to reduce corruption and curtail bureaucratic red tape, to avert fraudulent transactions and misrepresentations, to strengthen financial inclusion, and to promote ease of doing business;

WHEREAS, the first paragraph of Section 3 of RA No. 11055 states that PhilSys shall primarily be established to provide a valid proof of identity for all citizens and resident aliens as a means of simplifying public and private transactions. The PhilSys aims to eliminate the need to present other forms of identification when transacting with the government and the private sector, subject to appropriate authentication measures based on a biometric identification system;

WHEREAS, the second paragraph of Section 3 of RA No. 11055 states that the PhilSys shall be a social and economic platform through which all transactions including public and private services can be availed of and shall serve as the link in the promotion of seamless service delivery, enhancing administrative governance, reducing corruption, strengthening financial inclusion, and promoting ease of doing business;

WHEREAS, PhilSys is defined under Section 6 of RA No. 11055 as the government's central identification platform for all citizens and resident aliens of the Philippines. Section 6 of the same law further states that an individual's record in the PhilSys shall be considered as an official and sufficient proof of identity;

WHEREAS, under Section 7 of RA No. 11055, the key components of PhilSys are as follows: (a) the PhilSys Number (PSN) – a randomly generated, unique, and permanent identification number assigned to every citizen or resident alien upon birth or registration by the Philippine Statistics Authority (PSA); (b) the PhilSys Registry containing the PSN, registered records, and information of all persons registered in the

PhilSys created and maintained by the PSA as repository and custodian; and (c) the Philippine Identification Card (PhilID) – a non-transferable card shall be issued to all citizens or resident aliens registered under the PhilSys subject to the guidelines to be issued by the PSA;

WHEREAS, Section 7(c)(1) of RA No. 11055 states that the PSA, in consideration of advances in technology, utility, security and confidentiality may, subject to appropriate guidelines that shall be issued on the matter, provide citizen or resident aliens with mobile PhilID;

WHEREAS, Section 7(a) of the RA No. 11055 and Section 6(A) of the Revised Implementing Rules and Regulations (IRR) of RA No. 11055 state that all government agencies, including government-owned or controlled corporations (GOCCs) shall incorporate in their identification systems and databases the PSN, or its derivative, of covered individuals which shall be the standard number for the individual across all agencies of the government. Further, the last paragraph of Section 6(A) states that the PSN, in print, electronic, or any other form, subject to authentication, shall be accepted as sufficient proof of identity;

WHEREAS, Section 4(K) of the Revised IRR of RA No. 11055 defines PSN Derivative as the act of assigning a randomly generated, unique and replaceable set of identification numbers, characters, symbols or combination thereof which shall serve as substitute to mask or represent the PSN, such as, but not limited to, PhilSys Card Number (PCN), alias PSN and/or tokens;

WHEREAS, Section 13 of the Revised IRR of RA No. 11055 provides that the PhilID and PSN or a PSN Derivative shall be honored and accepted, subject to authentication, in all transactions requiring proof of verification of citizens and resident alien's identity;

WHEREAS, other than the aforementioned, the biometrics of an individual, as authenticated through the PhilSys, shall likewise be honored, and accepted, notwithstanding the absence or non-presentation of a PhilID pursuant to Section 13 of RA No. 11055;

WHEREAS, Section 18(a) and 18(b) of the Revised IRR of RA No. 11055 provide that the PhilSys Policy and Coordination Council (PSPCC) shall ensure the compatibility of the respective technology infrastructure of different government agencies in order to comply with the requirements of the PhilSys, and shall facilitate inter-agency cooperation and collaboration in the implementation of the PhilSys;

WHEREAS, under Section 6(c)(2) of the Revised IRR of RA No. 11055, the PhilID shall serve as the official government-issued identification document of cardholders in dealing with all National Government Agencies (NGAs), Local Government Units (LGUs), GOCCs, Government Financial Institutions (GFIs), State Universities and Colleges (SUCs), and all private sector entities;

WHEREAS, to achieve the State's objectives and policies envisioned under RA No. 11055, there is a need to integrate PhilSys with all government systems and databases.

NOW, THEREFORE, I, RODRIGO ROA DUTERTE, President of the Republic of the Philippines, by virtue of the powers vested in me by the Constitution and the existing laws, do hereby order:

Section 1. *The Philippine Identification System.* The PhilSys shall be the government's central identification platform for all citizens and resident aliens of the Philippines. An individual's record in the PhilSys shall be considered as an official and sufficient proof of identity.

Section 2. *Definition of Terms.* For the purpose of this Executive Order the following definitions shall apply:

- a. ***Authentication*** refers to the process of verifying, whether online or offline, the identity of an individual against the registry information in the PhilSys or PhilID, in accordance with RA No. 11055, its Revised Implementing Rules and Regulations, and other guidelines issued by the PSA.
 - (1) *Online authentication* refers to the process by which the identity of an individual is validated real-time against the PhilSys Registry by the relying party through the use of an online medium and secured connectivity; and
 - (2) *Offline authentication* refers to the process by which the identity of an individual is validated against the information contained in the PhilID.
- b. ***Biometric Information*** refers to front-facing photograph, fingerprints, iris scan, and/or such other identifiable features of an individual.
- c. ***Cardholder*** refers to a citizen or resident alien who has been registered under the PhilSys and who has been issued and thus, in possession of the PhilID.
- d. ***Citizen*** refers to a Filipino citizen, as defined in the Constitution, including those with dual or multiple citizenships, in accordance with RA No. 9225, otherwise known as the "Citizenship Retention and Re-acquisition Act of 2003."
- e. ***Consent*** refers to a freely given, specific, informed indication of will, whereby the registered person agrees to the processing of his personal information in transactions requiring his or her consent. Consent shall be evidenced by written, electronic, or recorded means. It may also be given on behalf of the registered person by an agent specifically authorized by the registered person to do so.

- f. **Personal Information** refers to any information whether recorded in a material form or not, from which the identity of an individual is apparent or can be reasonably and directly ascertained by the entity holding the information, or when put together with other information would directly and certainly identify an individual as defined in RA No. 10173, otherwise known as the "Data Privacy Act of 2012." For purposes of this Executive Order, personal information includes sensitive personal information, as defined under the Data Privacy Act of 2012.
- g. **PSN Derivative** refers to the act of assigning a randomly generated, unique and replaceable set of identification numbers, characters, symbols or combination thereof which shall serve as a substitute to mask or represent the PSN, such as but not limited to PhilSys Card Number (PCN), alias PSN and/or tokens.
- h. **PhilSys API-enabled services** refer to the following services provided by the PhilSys to relying parties under a formal agreement and subject to guidelines set by the PSA:
- (1) *Online authentication* - the return of a Yes or No response to a relying party upon automated, real-time validation against the PhilSys Registry of a registered person's PSN derivative and one or more demographic and/or biometric data.
 - (2) *E-KYC (Electronic know your customer)* - the return or transmittal by PhilSys of a specific attributes in the registered person's PhilSys Registry record to a relying party, upon successful authentication of and with the consent of the registered person.
 - (3) *Token seeding* - the generation and sharing by PhilSys of PSN derivative to be incorporated in a relying party's information system(s), in lieu of a PSN.
 - (4) *Token mapping* - mapping of the PSN derivatives stored in the information system(s) of one relying party with those stored in the information system(s) of other relying parties to facilitate data matching for legitimate purposes under relevant laws and regulations.
- i. **Philippine Identification Card (PHILID)** refers to the physical or mobile PhilID issued to a citizen or resident alien registered in the PhilSys based on PSA guidelines containing essential information about the person's identity and a QR code.
- j. **PhilSys Number (PSN)** refers to a randomly generated, unique, and permanent identification number that will be assigned to every citizen or resident alien upon birth or registration by the PSA.
- k. **Registered Information** refers to any personal information regarding a citizen or resident alien recorded in the PhilSys, including biometric information and

information about a citizen or resident alien required under the R.A. No. 11055 to be recorded in the PhilSys.

- l. **Registered Person** refers to a person who has been registered in the PhilSys.
- m. **Registration** refers to the process of entering demographic and biometric information of citizens or resident aliens in the Philippines to the PhilSys.
- n. **Relying Party** refers to a service provider, which may either be a public or private entity, who relied on any PhilSys-enabled service, such as authentication or any other process that identifies and verifies the identity of their customers.
- o. **Resident Alien** refers to an individual who is not a citizen of the Philippines, but has the appropriate immigrant visa or established residence in the Philippines for an aggregate period of more than one hundred eighty (180) days and is in possession of Alien Certificate of Registration (ACR) I-Card.
- p. **Sensitive Personal Information** refers to personal information:
 - (1) About an individual's race, ethnic origin, marital status, age, color, and religious, philosophical or political affiliations;
 - (2) About an individual's health, education, genetic or sexual life of a person, or to any proceeding for any offense committed or alleged to have been committed by such person, the disposal of such proceedings, or the sentence of any court in such proceedings;
 - (3) Issued by government agencies peculiar to an individual which includes, but not limited to, social security numbers, previous or current health records, licenses or its denials, suspension or revocation, and tax returns; and
 - (4) Specifically established by an executive order or an act of Congress to be kept classified.

Section 3. Integration of PhilSys into the Government's Identification Systems and Databases. All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, state universities and colleges (SUCs), and other chartered institutions are hereby directed to incorporate in their identification systems and databases the PSN or PSN derivative of covered individuals which shall be the standard number for the individual across all agencies of the government.

For this purpose, the foregoing government entities are hereby directed to build their respective capacities to integrate PhilSys with their systems and databases and to issue their respective policies and guidelines regarding the same. They shall undertake, among other things, the necessary planning, budgeting, and procurement, if necessary, for the successful implementation of the integration of PhilSys. Accordingly, the integration of PhilSys must be considered a priority initiative by these government entities

to enable them to use PhilSys-enabled services within two (2) years from launching of PhilSys-enabled services in each government entity.

Section 4. Acceptability of the PhilID, PSN, or its derivative as authenticated, in transactions with NGAs, Instrumentalities, Departments, Bureaus, Offices, LGUs GOCCs, GFIs, SUCs, Chartered Institutions, and Private Sector Entities. The PhilID shall serve as the official government-issued identification document and the official proof of identity of cardholders in dealing with all NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions and private sector entities. The PSN or PSN Derivative of an individual, as authenticated through the PhilSys, shall be honored and accepted in transactions with foregoing government entities and private sector entities notwithstanding the absence or non-presentation of a PhilID. For this purpose, except as otherwise provided under the law, the presentation of the PhilID, PSN, or the PSN derivative, as authenticated, shall be a sufficient proof of identification and of other personal details stated therein without need for presentation of other identification documents.

Unless otherwise provided by law, the PhilID, PSN, or PSN Derivative, as authenticated, may be presented in lieu of birth certificate for transactions that require individuals to establish their respective age including, but not limited to, the following: (a) application for marriage license; (b) application for student driver's permit or conductor's license with the Land Transportation Office (LTO); (c) enrollment of students in public and private schools or registration for Philippine Educational Placement Test (PEPT); and (d) application for Professional Regulation Commission (PRC).

All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions are hereby directed to issue and communicate to the public their policies and guidelines on identification requirements stating, among others, that when the PhilID, PSN or PSN Derivative, as authenticated, is presented, no additional identification card and proof of age shall be required.

Subject to this Executive Order, the banks and other financial institutions, as well as private sector entities, are encouraged to observe the issuances of the Bangko Sentral ng Pilipinas and/or their relevant government regulatory agencies and to communicate to the public such policies and guidelines on the use of PhilID, PSN, or PSN Derivative.

Section 5. Limitations. Proof of identity shall not necessarily be construed as proof of eligibility to avail of certain benefits and services which shall be determined based on the applicable rules and regulations of the government authorities/agencies concerned. Issuance of the PSN and/or PhilID shall not likewise be construed as incontrovertible proof of citizenship.

Section 6. Inclusion of PhilSys in the Respective Government Entities' Citizens Charter. In line with RA No. 9485, as amended by RA No. 11032, otherwise known as the "Ease of Doing Business and Efficient Government Service Delivery Act of

2018", to render faster, more efficient, convenient, and reliable service to the public, all NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions, except as otherwise exempted by law, are directed to amend their respective standards, also known as Citizen's Charter, to include PhilSys.

Section 7. Reportorial requirement. All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions shall prepare and submit to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the National Economic and Development Authority (NEDA) and the National Statistician and Civil Registrar General of the Philippine Statistics Authority (PSA), a two-year workplan for the integration and adoption of the PhilSys a month after the release of this Executive Order. The said NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions are also required to submit quarterly status reports to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the NEDA and the National Statistician and Civil Registrar General of the PSA until the completion of the workplan.

Section 8. Implementing Rules and Regulations. The PSA shall formulate the necessary rules and regulations, including technical, operational, and procedural guidelines, to effectively implement and administer the provisions of this Executive Order.

Section 9. Separability Clause. If any provision of this Executive Order is declared invalid or unconstitutional, the remaining provisions not affected thereby shall remain in full force and effect.

Section 10. Repealing Clause. All Executive Orders, Administrative Orders, and other Executive issuances inconsistent herewith are hereby repealed, modified or amended accordingly.

Section 11. Effectivity. This Executive Order shall take effect immediately.

DONE in the City of Manila, this ____ day of _____ in the year of the Lord, Two Thousand and Twenty-One.

RODRIGO ROA DUTERTE

BY THE PRESIDENT OF THE PHILIPPINES

MEMORANDUM CIRCULAR NO. ____

DIRECTING ALL NATIONAL GOVERNMENT AGENCIES, INSTRUMENTALITIES, DEPARTMENTS, BUREAUS, OFFICES, AS WELL AS LOCAL GOVERNMENT UNITS, GOVERNMENT-OWNED OR CONTROLLED CORPORATIONS, GOVERNMENT FINANCIAL INSTITUTIONS AND STATE UNIVERSITIES AND COLLEGES TO PREPARE FOR THE IMPLEMENTATION OF THE PHILIPPINE IDENTIFICATION SYSTEM AND ITS INTEGRATION INTO GOVERNMENT PROCESSES, DATABASES, SYSTEMS AND SERVICES

WHEREAS, Section 2 of Republic Act (RA) No. 11055 otherwise known as the Philippine Identification System Act, states that it is the declared policy of the State to establish a single national identification system referred to as the Philippine Identification System for all citizens and resident aliens of the Republic of the Philippines to promote seamless delivery of service, to improve the efficiency, transparency, and targeted delivery of public and social services, to enhance administrative governance, to reduce corruption and curtail bureaucratic red tape to avert fraudulent transactions and misrepresentations, to strengthen financial inclusion, and to promote ease of doing business;

WHEREAS, the first paragraph of Section 3 of RA No. 11055 states that the PhilSys shall be primarily established to provide a valid proof of identity for all citizens and resident aliens as a means of simplifying public and private transactions. The PhilSys aims to eliminate the need to present other forms of identification when transacting with the government and the private transactions. The PhilSys aims to eliminate the need to present other forms of identification when transacting with the government and the private sector, subject to appropriate authentication measures based on a biometric identification system;

WHEREAS, Section 3 of RA No. 11055 also states that the PhilSys shall be a social and economic platform through which all transactions including public and private services can be availed of and shall serve as the link in the promotion of seamless service delivery, enhancing administrative governance, reducing corruption, strengthening financial inclusion, and promoting ease of doing business;

WHEREAS, under Section 7 of RA No. 11055, the key components of PhilSys are as follows: (a) the PhilSys Number (PSN) – a randomly generated, unique, and permanent identification number assigned to every citizen or resident alien upon birth or registration by the Philippine Statistics Authority (PSA); (b) the PhilSys Registry containing the PSN, registered records, and information of all persons registered in the PhilSys created and maintained by the PSA as repository and custodian; and (c) the Philippine Identification Card (PhilID) – a non-transferable card shall be issued to all citizens or resident aliens registered under the PhilSys subject to the guidelines to be issued by the PSA;

WHEREAS, Section 7(c)(1) of RA No. 11055 states that the PSA, in consideration of advances in technology, utility, security and confidentiality may, subject to appropriate guidelines that shall be issued on the matter, provide citizen or resident aliens with mobile PhilID;

WHEREAS, Section 6(A) of the Revised Implementing Rules and Regulations (IRR) of RA No. 11055 states that all government agencies, including government-owned or controlled corporations (GOCCs) shall incorporate in their identification systems and databases the PSN, or its derivative, of covered individuals which shall be the standard number for the individual across all agencies of the government. Further, the last paragraph of Section 6(A) of the Revised IRR of RA No. 11055 states that the PSN, in print, electronic, or any other form, subject to authentication, shall be accepted as sufficient proof of identity;

WHEREAS, Section 13 of the Revised IRR of RA No. 11055 provides that the PhilID and PSN or a PSN Derivative shall be honored and accepted, subject to authentication, in all transactions requiring proof of verification of citizens and resident alien's identity;

WHEREAS, Section 24 of the Revised IRR of RA No. 11055 states that the PSA shall create a transition plan to gradually synchronize and consolidate all existing government-initiated identification systems by seeding the PSN or its derivative into the databases of all agencies into one integrated and interconnected identification system to facilitate its interoperability and make government transactions more convenient and cost-efficient to the general public;

NOW, THEREFORE, the following are hereby ordered:

Section 1. Integration of PhilSys into Government Processes, Databases, Identification Systems and Services. All National Government Agencies (NGAs), instrumentalities, departments, bureaus, offices, Local Government Units (LGUs), GOCCs, Government Financial Institutions (GFIs), State Universities and Colleges (SUCs), as well as other chartered institutions, are hereby directed to incorporate and integrate in their respective processes, databases, identification systems, and services, the PhilID, Mobile PhilID, PSN, or PSN Derivative of registered person in the PhilSys, as well as the other components and features of the PhilSys. Provided that integration shall not be construed as a grant to the relying parties access, in any form, to the PhilSys Registry.

The foregoing entities shall prioritize PhilSys integration to enable them to use PhilSys-enabled services, involving, among others, online authentication processes, as established by the PSA, within two (2) years from the launching of the said services in their agencies. Towards this end, all covered agencies shall perform the following:

- a. Identify processes and services within their respective agencies that can utilize the PhilSys, to enable, among others, online and paper-less transactions, as well as the removal of duplicates and ghost records from registries;
- b. Determine the appropriate types and quantity of biometric authentication devices that need to be procured;

- c. Develop their respective two-year work plans (PhilSys Integration Plan), indicating the activities to be covered by the integration initiative, the timelines to fully implement the interoperability, the responsible units therefor, and the budget for the same;
- d. Incorporate the PhilSys integration as a priority initiative in their respective strategic plans and programs, such as the Information System Strategic Plan;
- e. Coordinate with and enter into formal agreements with the PSA for the purpose of successful, efficient, and effective implementation of the PhilSys integration; and
- f. Publish in their respective Annual Reports, or in any equivalent official document, the agency's PhilSys Integration Plan, including the status of its implementation.

The safeguards on the PhilSys under Section 18 of RA No. 11055 shall be taken into consideration and strictly observed in the planning and implementation of the PhilSys integration. Reasonable and appropriate organizational, technical, and physical security measures shall be implemented to ensure that the PhilSys Registry, as well as other registered information, are protected from unauthorized access, use and disclosure, and against accidental or intentional loss, destruction or damage.

Section 2. Monitoring. All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, as well as other chartered institutions are hereby directed to submit to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the National Economic and Development Authority (NEDA) and the National Statistician and Civil Registrar General of the Philippine Statistics Authority (PSA), a two-year workplan for the integration and adoption of the PhilSys a month after the release of this Memorandum Circular. The said NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, and other chartered institutions are also required to submit quarterly status reports to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the NEDA and the National Statistician and Civil Registrar General of the PSA until the completion of the workplan.

Section 3. PSA Support. The PSA, through its PhilSys Registry Office, is directed to support all NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, other chartered institutions, as well as the private sector, in the planning, analysis, integration, piloting and scaling of use cases.

Section 4. Interoperability of Databases and Systems. The PSA, together with the Department of Information and Communications Technology, shall ensure that all information databases and systems to be developed by the government entities shall be synchronized to facilitate interoperability of government-initiated identification system, ensure easier, faster, more reliable government transactions, and secure access to information and services.

Section 5. Repeal. All issuances, rules, and regulations, or parts thereof, which are inconsistent with this Memorandum Circular, are hereby repealed, modified or amended accordingly.

Section 6. Effectivity. This Circular shall take effect immediately.

DONE, in the City of Manila, this day of _____ in the year of our Lord,
Two Thousand and Twenty-One.

By the President:

SALVADOR C. MEDIALDEA
Executive Secretary



Republic of the Philippines

PHILSYS POLICY AND COORDINATION COUNCIL

PSPCC Resolution No. 22 Series of 2021

REQUEST FOR THE PRESIDENT OF THE PHILIPPINES TO ISSUE AN EXECUTIVE ORDER MANDATING ALL CONCERNED GOVERNMENT AGENCIES AND PRIVATE ENTITIES TO ACCEPT THE PHILIPPINE IDENTIFICATION (PHILID) AND PHILIPPINE IDENTIFICATION SYSTEM (PHILSYS) NUMBER (PSN) OR ITS DERIVATIVE, AS AUTHENTICATED, AS SUFFICIENT PROOF OF IDENTITY AND AGE AND TO ISSUE A MEMORANDUM CIRCULAR DIRECTING THE INTEGRATION OF PHILSYS IN GOVERNMENT DATABASES

WHEREAS, Section 15 of Republic Act (RA) No. 11055 otherwise known as the Philippine Identification System Act, provides that the Philippine Statistics Authority (PSA) shall be the primary implementing agency to carry out the provisions of the Act;

WHEREAS, Section 2 of RA No. 11055 states that it is the declared policy of the State to establish a single national identification system referred to as the "Philippine Identification System" or the "PhilSys" for all citizens and resident aliens of the Republic of the Philippines to promote seamless delivery of service, to improve the efficiency, transparency, and targeted delivery of public and social services, to enhance administrative governance, to reduce corruption and curtail bureaucratic red tape, to avert fraudulent transactions and misrepresentations, to strengthen financial inclusion, and to promote ease of doing business;

WHEREAS, the first paragraph of Section 3 of RA No. 11055 states that PhilSys shall primarily be established to provide a valid proof of identity for all citizens and resident aliens as a means of simplifying public and private transactions. The PhilSys aims to eliminate the need to present other forms of identification when transacting with the government and the private sector, subject to appropriate authentication measures based on a biometric identification system;

WHEREAS, the second paragraph of Section 3 of RA No. 11055 states that the PhilSys shall be a social and economic platform through which all transactions, including public and private services can be availed of and shall serve as the link in the promotion of seamless service delivery, enhancing administrative governance, reducing corruption, strengthening financial inclusion, and promoting ease of doing business;

WHEREAS, Section 6 of RA No. 11055 defines PhilSys as the government's central identification platform for all citizens and resident aliens of the Philippines. An individual's record in the PhilSys shall be considered as an official and sufficient proof of identity;

WHEREAS, under Section 7 of RA No. 11055, the key components of PhilSys are as follows: (a) the PhilSys Number (PSN) – a randomly generated, unique, and permanent identification number assigned to every citizen or resident alien upon birth or registration by the Philippine Statistics Authority (PSA); (b) the PhilSys Registry containing the PSN, registered records, and information of all persons registered in the PhilSys created and maintained by the PSA as repository and custodian; and (c) the Philippine Identification Card (PhilID) – a non-transferable card shall be issued to all citizens or resident aliens registered under the PhilSys subject to the guidelines to be issued by the PSA;

WHEREAS, Section 7(c)(1) of RA No. 11055 states that the PSA, in consideration of advances in technology, utility, security and confidentiality may, subject to appropriate guidelines that shall be issued on the matter, provide citizen or resident aliens with mobile PhilID;

WHEREAS, the second sentence of Section 6(A) of the Revised Implementing Rules and Regulations (IRR) of RA No. 11055 states that all government agencies, including government-owned or controlled corporations (GOCCs) shall incorporate in their identification systems and databases the PSN, or its derivative, of covered individuals which shall be the standard number for the individual across all agencies of the government. Further, the last paragraph of Section 6(A) of the Revised IRR of RA No. 11055 states that the PSN, in print, electronic, or any other form, subject to authentication, shall be accepted as sufficient proof of identity;

WHEREAS, Section 4(k) of the Revised IRR of RA No. 11055 states that PSN Derivative refers to the act of assigning a randomly generated, unique and replaceable set of identification numbers, characters, symbols or combination thereof which shall serve as a substitute to mask or represent the PSN, such as but not limited to PhilSys Card Number (PCN), alias PSN and/or tokens.

WHEREAS, Section 13 of the Revised IRR of RA No. 11055 states that the PhilID and PSN or a PSN Derivative shall be honored and accepted, subject to authentication, in all transactions requiring proof of verification of citizens and resident alien's identity;

WHEREAS, Section 18(a) and (b) of the Revised IRR of RA No. 11055 states that it shall be the function of the PhilSys Policy and Coordination Council (PSPCC) to ensure the compatibility of the respective technology infrastructure of different government agencies in order to comply with the requirements of the PhilSys, and facilitate inter-agency cooperation and collaboration in the implementation of the PhilSys;

WHEREAS, Section 6(c)(2) of the Revised IRR of RA No. 11055 states that the PhilID shall serve as the official government-issued identification document of cardholders in dealing with all National Government Agencies (NGAs), Local Government Units (LGUs), GOCCs, government financial institutions (GFIs), State Universities and Colleges (SUCs), and all private sector entities;

WHEREAS, Section 7(A)(3) of the Revised IRR of RA No. 11055 states that information to be collected from the applicant and stored in the PhilSys shall include date of birth;

WHEREAS, the first sentence of Section 12 of the Revised IRR of RA No. 11055 states that for purposes of establishing proof of identity for transacting business with any government agency and private entities, the presentation of the PhilID, PSN or a PSN derivative shall constitute sufficient proof thereof, subject to proper authentication;

WHEREAS, the first paragraph of Section 13 of RA No. 11055 states that the PhilID shall be honored and accepted, subject to authentication, in all transactions requiring proof or verification of citizens or resident aliens' identity. The last paragraph of Section 13 of RA No. 11055 states that the PSN and biometrics of an individual, as authenticated through the PhilSys, shall be honored and accepted, notwithstanding the absence or non-presentation of a PhilID;

WHEREAS, to facilitate interoperability and make government transactions more convenient and cost-efficient to the general public, Section 24 of the Revised IRR of RA No. 11055 states that the PSA shall create a transition plan to gradually synchronize and consolidate all existing government-initiated identification systems by seeding the PSN or its derivative into the databases of all agencies into one integrated and interconnected identification system;

WHEREAS, during the 23rd PSPCC Meeting on 19 March 2021, the Inter-Agency Committee (IAC) on Use Cases and Authentication presented the envisioned features and services of PhilSys use cases in line with the objectives of RA No. 11055 and highlighted the role of government entities in the delivery of use cases by integrating with PhilSys;

WHEREAS, during the Economic Development Cluster (EDC) meeting held on 19 May 2021, the EDC expressed its support to the proposal of the Bangko Sentral ng Pilipinas (BSP) for the issuance of an Executive Order (EO) directing the acceptance in all government transactions of the PhilID, or the PSN derivative, as authenticated, as a sufficient proof of identification and age, without need for presentation of other identification documents, and directing all agencies to prepare for the streamlining and digitization of their system using PhilSys. The EDC agreed to endorse the draft EO to the Office of the President;

WHEREAS, in the same meeting, the Office of the Executive Secretary (OES) committed to issue a Memorandum Circular (MC) directing all agencies to undertake preparatory steps for the implementation of the PhilSys;

WHEREAS, during the 25th PSPCC Meeting on 28 May 2021, the IAC on Use Cases and Authentication sought the approval of the Council to endorse to the Office of the President the two policy proposals that were presented to and discussed during the EDC meeting, namely (a) PhilSys as proof of age and (b) Integration of PhilSys in government databases;

NOW THEREFORE, BE IT RESOLVED, that the Council **APPROVES** the endorsement to the Office of the President of the following policy issuances:

1. An EO mandating the acceptance in all government and private transactions of the PhilID, PSN, or PSN derivative, as authenticated, as a sufficient proof of identification and age, without need for presentation of other identification documents, and directing all government entities to build their respective capacities to integrate PhilSys into their respective systems and databases;
2. An MC directing all NGAs, instrumentalities, departments, bureaus, offices, as well as LGUs, GOCCs, GFIs, and SUCs to prepare for the implementation of the PhilSys and its integration into government processes, databases, systems and services.

RESOLVED FURTHER, that the Council, pursuant to its mandate under Section 18(b) of the Revised IRR of RA No. 11055, shall recommend to the OES the following proposed provisions in the MC:

1. All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, as well as other chartered institutions, are hereby directed to incorporate and integrate in their respective processes, databases, identification systems and services, the PhilID, PSN, or PSN derivative of registered persons in the PhilSys, as well as the other components and features of the PhilSys. Provided that integration shall not be construed as a grant to the relying parties access, in any form, to the PhilSys Registry.

The foregoing entities shall prioritize PhilSys integration to enable them to use PhilSys-API enabled services, involving, among others, online authentication processes, as established by the PSA, within two (2) years from the launching of the said services. Towards this end, all covered agencies shall perform the following:

- a. Identify processes and services within their respective agencies that can utilize the PhilSys, to enable, among others, online and paper-less transactions, as well as the removal of duplicates and ghost records from registries;
- b. Determine the appropriate types and quantity of biometric authentication devices that need to be procured;
- c. Develop their respective two-year work plans (PhilSys Integration Plan), indicating the activities to be covered by the integration initiative, the timelines to fully implement the interoperability, the responsible units therefor, and the budget for the same;
- d. Incorporate PhilSys integration as a priority initiative in their respective strategic plans and programs, such as the Information System Strategic Plan;
- e. Coordinate with and enter into formal agreements with the PSA to implement PhilSys integration; and

- f. Publish in their respective annual reports, or in any equivalent material, the agency's PhilSys Integration Plan, including the status of its implementation.

The safeguards on the PhilSys under Section 18 of RA No. 11055 shall be taken into consideration and strictly observed in the planning and implementation of the PhilSys integration. Reasonable and appropriate organizational, technical, and physical security measures shall be implemented to ensure that PhilSys Registry, as well as other registered information are protected from unauthorized access, use and disclosure, and against accidental or intentional loss, destruction or damage.

2. All NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, as well as other chartered institutions are directed to submit to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the National Economic and Development Authority (NEDA) and the National Statistician and Civil Registrar General of the Philippine Statistics Authority (PSA), a two-year workplan for the integration and adoption of the PhilSys a month after the release of the Executive Order. For purposes of monitoring compliance with the herein directives, all covered agencies are directed to report to the Office of the President, copy furnished the Socioeconomic Planning Secretary of the NEDA and the National Statistician and Civil Registrar General of the PSA the status of their compliance on a quarterly basis until the completion of the workplan.
3. The PSA, through its PhilSys Registry Office, is directed to support all NGAs, instrumentalities, departments, bureaus, offices, LGUs, GOCCs, GFIs, SUCs, other chartered institutions, as well as the private sector, in the planning, analysis, integration, piloting, and scaling of use cases.
4. The PSA, together with the Department of Information and Communications Technology, shall ensure that all information databases and systems to be developed by government entities shall be synchronized to facilitate interoperability of government-initiated identification system, ensure easier, faster, more reliable government transactions, and secure access to information and services.

Approved this _____ day of _____ 2021.

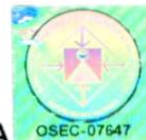



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Chairperson

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